

Planning

Growth & Development

Delegated officer report for planning application

Application no. 142702/AOH/2025

Date registered valid: 14 April 2025

Proposal: Two digital 75 inch LCD display screen, one on each side of the Street Hub unit.

Address: Footpath Outside 346 Palatine Road, Manchester, M22 4HD

Ward(s): Northenden Ward

Applicant: Simon Warner, BT Group Plc

Agent (if any): Mr Martin Brown, Telent

Case officer: Janet Lawless
Tel: 0161 234 4535
Email: janet.lawless@manchester.gov.uk

Recommendation: Refuse

Date of recommendation: 5 June 2025

Application details

Type of application: Advertisement Hoardings Consent

Development type: Advertisements

Date of site visit: 5th June 20205

Standard consultations:

Printed: 30 April 2025 Expired: 22 May 2025

Neighbour notifications

Printed: 30 April 2025 Expired: 22 May 2025

Site notice

No site notice has been produced

Press advert

No press advert had been published

Departure from Development Plan: No

Environmental Statement: Not required

Description of site/building

The application site relates to an area of public footway situated to the western side of Palatine Road, to the frontage of number 386 Palatine Road. It is an attractive stretch of footway, with block paving ornamental bollards and attractive tree planting and planters. There is an iron bench, heritage style lamp posts and Sheffield cycle stands all within the footway frontage.

Listed building: Not applicable

Conservation area: Not applicable

Tree Preservation Order: Not applicable

Description of area

The area is located within the Northenden district centre, the centre is characterised by a variety of shops and services along with restaurants, bars and takeaways on the main frontage, with many of the properties having residential to the upper floors. The side roads leading off Palatine Road are of established residential properties.

Description of development

The applicant is seeking advertisement consent for the display of 2no. digital 75" LCD display screens in association with a new BT street hub (142701/FO/2025).

BT street hubs are free-standing structures featuring a fully accessible tablet interface and digital HD display screens on two sides. Overall, the dimensions of a BT street hub are: 2.98m in height, 1.236m in width (with a reduced, tapered base of 1.201m) and 0.35m in depth. The screens are to display commercial, community and council-based content at 10-second intervals with illuminance levels of 5,000cd/m². Displays are set to automatically dim at night to 600cd/m², following daylight hours. Each unit will also feature a video camera above each screen as well as one built into the tablet.

Each BT Street hub aims to offer:

- Opportunities for advertisements
- Ultrafast public and encrypted Wi-Fi
- Access to public services
- Free phone calls
- Multiple accessibility options
- Secure power-only USB ports for rapid device charging
- Free phone calls
- Direct 999 call button
- Useful real-time information (including community and emergency awareness messaging)
- Environmental sensors to measure air quality, noise, traffic etc.
- Maps and wayfinding

The supporting information states that noise emanating from the hubs should not exceed: 41dB at a distance of 3m during the day, 35dB at a distance of 3m during the night and operational volume should not exceed 60dB at a distance of 1m.

Associated applications

142701/FO/2025 - Installation of 1No. BT Street Hub Unit and associated advertisement panels on either side of the unit.

Consultations & Notification Responses

Local residents/ businesses were informed - no representations have been received.

Highways- no objections subject to the attachment of a condition relating to the details of the operation and management of the display.

TFGM- no objections to the proposal subject to the attachment of conditions relating to footpath reinstatement and construction management to any consent granted

GMP Secure by Design- no objections to the proposal.

This application is one of 40 applications that have been submitted. Manchester City Council Digital Strategy team have made comments in relation to the applications as follows:

As a user leaves the 150m range, they lose WiFi access. Success of public Wi-Fi delivered in this way depends on density and frequency of similar Wi-Fi devices on streets.

Smart Hubs are an addition to connectivity in the city, but do not meaningfully solve urban connectivity issues.

The Manchester Digital Strategy's focus is on the provision of small cell infrastructure on street lighting rather than through free Wi-Fi installations such as the proposal.

Issues

Policy

Local Development Framework

The principal document within the framework is the Manchester Core Strategy which sets out the spatial vision for the City and includes strategic policies for development during the period 2012 - 2027.

'The Core Strategy Development Plan Document 2012 -2027 ("the Core Strategy") was adopted by the City Council on 11th July 2012. It is the key document in Manchester's Local

Development Framework. The Core Strategy replaces significant elements of the Unitary Development Plan (UDP) as the document that sets out the long-term strategic planning policies for Manchester's future development.

A number of UDP policies have also been saved until replaced by further development plan documents to accompany the Core Strategy. Planning applications in Manchester must therefore be decided in accordance with the Core Strategy, saved UDP policies and other Local Development Documents.'

The following policies within the Core Strategy are considered relevant:
Core Strategy policies

Policy SP1 (Spatial Principles) - refers to the key spatial principles which will guide the strategic development of Manchester together with core development principles. It is stated that developments in all parts of the city should create well designed places which enhance or create character, make a positive contribution to the health, safety and well-being of residents, consider the needs of all members of the community and protect and enhance the built environment. Further, development should seek to minimise emissions, ensure the efficient use of natural resources, reuse previously developed land wherever possible, improve access to jobs, services and open space and provide good access to sustainable transport provision.

Policy DM1 (Development Management) states that new development should have regard to more specific issues for which more detailed guidance may be given within supplementary planning documents. Issues include: the appropriate siting and appearance of development, the impact upon the surrounding area, the effects on amenity, accessibility, community safety and crime prevention, health, the adequacy of internal accommodation and amenity space and refuse storage/collection.

Policy EN1 (Design Principles and Strategic Character Areas) - All development in Manchester will be expected to follow the seven principles of urban design, as identified in national planning guidance and listed above and have regard to the strategic character area in which the development is located. Opportunities for good design to enhance the overall image of the city should be fully realised, particularly on major radial and orbital road and rail routes.

Saved UDP policies

Policy DC15 (Advertisements, hoardings and posters) - requires that applications for advertisements be considered only in the interests of amenity and public safety. In determining applications for free standing hoardings and wall mounted posters the Council will take account of a number of matters in assessing these interests: The main matters to be considered in the context of this application are:

- The general location of the proposed advertisements and the effect of visual amenity.
- The number of advertisements in the locality and their cumulative effect on visual amenity.

Policy E3.3 (Environmental Improvement and Protection) - refers to the Council looking to upgrade the appearance of the city's major radial routes.

Places for Everyone Greater Manchester Joint Development Plan (March 2024)

Places for Everyone Joint Development Plan was published in March 2024 and has been produced by Greater Manchester Combined Authority to provide a long-term plan for jobs, new homes, and sustainable growth for nine of Greater Manchester's districts.

The Plan and its policies form part of the development plan and are now a material planning consideration in the determination of planning applications. The Plan and its policies must therefore be given significant weight in the planning balance.

The Plan identifies the essential aspect of the efficient and effective use of land with the preference to be given to making as much use as possible of suitable previously developed brownfield land and vacant buildings when meeting development needs.

The following policies are consideration relevant for this application:

Policy JP-P1 (Sustainable Places) - seeks to raise the quality of all places in a way that is sustainable in the long-term, to enhance the wellbeing for residents, as well as making Greater Manchester more attractive to potential visitors and investors.

National Planning Policy Framework

The central theme to the revised NPPF is to achieve sustainable development. The Government states that there are three dimensions to sustainable development: an economic role, a social role and an environmental role.

Section 4 (Decision Making) provides guidance on the decision-making process and mirrors legislation in stating that planning permission be determined in accordance with the development plan, unless material considerations indicate otherwise.

Section 12 (Achieving Well Designed Places) provides guidance on achieving well designed places to ensure new development functions well and adds to the overall quality of the area.

Paragraph 141 states that 'The quality and character of places can suffer when advertisements are poorly sited and designed. A separate consent process within the planning system controls the display of advertisements, which should be operated in a way which is simple, efficient and effective. Advertisements should be subject to control only in the interests of amenity and public safety, taking account of cumulative impacts'.

Planning Practice Guidance - The Government produced a suite of documents to act as a live resource which set out advice and best practice on a wide range of planning issues following a detailed review of planning policy guidance as a way of streamlining policy.

Issues

Principle

In this case, it is considered that the proposed advertisements would be visually intrusive and would present a negative feature in the street-scene contrary to The Town and Country Planning (Control of Advertisements) (England) Regulations 2007 (the Regulations) and the aforementioned development plan and policy.

Visual Amenity

The Town and Country Planning (Control of Advertisements) (England) Regulations 2007 (the Regulations), the National Planning Policy Framework (the Framework) and the national Planning Practice Guidance (PPG) require that decisions on advertisements be made only in the interests of amenity and public safety.

This is reflected within City Council Development Plan policy in the form of saved policy DC15 of the Unitary Development Plan and policies DM1 and SP1 of the Manchester Core Strategy which seek to guide the general location of advertisements, with close regard to the impact upon visual amenity and the character of an area. Whilst not a radial route, Palatine Road is one of the major routes across the City and the Council seeks to improve the appearance of major roads.

These policies form important material consideration in the determination of advertisement applications.

In terms of national planning guidance, paragraph 141 of the NPPF advises that 'the quality and character of places can suffer when advertisements are poorly sited and designed'.

In this case, it is considered that the proposed siting, dimensions of the advertisements to each side of the associated street hub, would form prominent, visually intrusive features, introducing a structure within a vista at a height and scale where currently there are none present, making it noticeable from many vantage points. The impact would be heightened by the vertical emphasis of the proposed advertisements, their location in the middle of the footway and the digital means of illumination, which would be unduly intrusive and insensitive, particularly during the hours of darkness.

Advertisements by their very nature are intended to attract people's attention, but in this case, it is considered the proposed advertisements are poorly placed and would form discordant features and be excessively large, and disproportionate with the immediate surroundings.

Whilst there are other advertisements in the area, these are at fascia level, attached to local shops, and are all positioned at a similar height forming part of the linear shop front elevations. The advertisements in this instance would be more obvious with no other features of this nature being commonplace, and as such introducing elements into the environment that only serve to add to visual clutter in the area and form overbearing and conspicuous features, which are harmful to visual amenity.

The City Council are striving to improve the appearance of its radial routes and proposed advertisements would only serve to introduce negative and visually intrusive features which would conflict with this objective.

Accordingly, the siting and appearance of the proposed advertisements would be harmful to visual amenity.

Public Safety

The advertisements are not considered to have a detrimental impact upon the level of public safety within the vicinity of the site.

Other Legislative Requirements

Equality Act 2010

Section 149 (Public Sector Equality Duty) of the Equality Act 2010 requires due regard to the need to: Eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Act and; Advance equality of opportunity between persons who share a protected characteristic and persons who do not share it. The Equality Duty does not impose a legal requirement to conduct an Equality Impact Assessment. Compliance with the Equality Duty involves consciously thinking about the aims of the Equality Duty as part of the process of decision-making.

Human Rights Act 1998 considerations

This application needs to be considered against the provisions of the Human Rights Act 1998. Under Article 6, the applicants (and those third parties, including local residents, who have made representations) have a right to a fair hearing and to this end the local planning authority must give full consideration to their comments.

Protocol 1 Article 1, and Article 8 where appropriate, confer(s) a right of respect for a person's home, other land and business assets. In taking account of all material considerations, including Council policy as set out in the Core Strategy and saved policies of the Unitary Development Plan, the Director of Planning, Building Control & Licensing has concluded that some rights conferred by these articles on the applicant(s)/objector(s)/resident(s) and other occupiers and owners of nearby land that might be affected may be interfered with but that that interference is in accordance with the law and justified by being in the public interest and on the basis of the planning merits of the development proposal. She believes that any restriction on these rights posed by the recommendation given is proportionate to the wider benefits of and that such a decision falls within the margin of discretion afforded to the Council under the Town and Country Planning Acts.

Recommendation: Refuse

Condition(s) to be attached to decision for approval OR Reasons for recommendation to refuse

1) The proposed advertisements, by reason of their position, size, appearance, means of illumination and method of display, would create visually intrusive features in the street-scene along a major route, which would be harmful to the visual amenity of the area, whilst contributing towards advertisement clutter in the locality, contrary to saved policies DC15 and E3.3 of the Unitary Development Plan for the City of Manchester, policies DM1, EN1 and SP1 of the Manchester Core Strategy, policy JP-P1 of Places for Everyone Joint Development Plan, the National Planning Policy Framework (NPPF) and the Town and Country Planning (Control of Advertisements) (England) Regulations 2007.

Appendix 1 – List of consultees & neighbours notified

Highway Services
Greater Manchester Police
Transport For Greater Manchester

Flat 4, 2 Brett Street, Manchester, M22 4EX
Flat 3, 2 Brett Street, Manchester, M22 4EX
Flat 2, 2 Brett Street, Manchester, M22 4EX
Flat 1, 2 Brett Street, Manchester, M22 4EX
341 Palatine Road, Manchester, M22 4FY
GODFREY HOLLAND LIMITED, Ground Floor, 341 Palatine Road, Manchester, M22 4FY
342 Palatine Road, Manchester, M22 4HE
343 Palatine Road, Manchester, M22 4FY
340 Palatine Road, Manchester, M22 4HE
345 - 347 Palatine Road, Manchester, M22 4FY
4 Brett Street, Manchester, M22 4EX
340B Palatine Road, Manchester, M22 4HF
340A Palatine Road, Manchester, M22 4HF
343A Palatine Road, Manchester, M22 4FY
350A Palatine Road, Manchester, M22 4HD

348A Palatine Road, Manchester, M22 4HD
346A Palatine Road, Manchester, M22 4HD
344B Palatine Road, Manchester, M22 4HD
344A Palatine Road, Manchester, M22 4HD
Betfred, 344 Palatine Road, Manchester, M22 4HE
350 Palatine Road, Manchester, M22 4HD
348 Palatine Road, Manchester, M22 4HD

Appendix 2 – Planning constraints

Article 4 Direction - Removal Of PD Rights Change Of Use From Class C3 To Class C4
Susceptible to Surf Water Flood (Less) -
Area Team Boundary - Name: SOUTH AREA