

Planning

Growth & Development

Delegated officer report for planning application

Application no. 129639/FH/2021

Date registered valid: 28 January 2022

Proposal: Erection of part single, part first floor, part two storey rear extension to create additional living accommodation.

Address: 35 Morville Road, Manchester, M21 0TR

Ward(s): Chorlton Park Ward

Applicant: Sarah Montague 35 Morville Road, Manchester, M21 0TR

Agent (if any):

Case officer: Katie Raw
Tel: 0161 234 4164
Email: katie.raw@manchester.gov.uk

Recommendation: Approve

Date of recommendation: 12 April 2022

Application details

Type of application: Full Householder Application

Development type: Householder

Date of site visit: 16 February 2022

Standard consultations:

Printed: 2 February 2022 Expired: 23 February 2022

Neighbour notifications

Printed: 2 February 2022 Expired: 23 February 2022

Site notice

No site notice has been produced

Press advert

No press advert had been published

Departure from Development Plan: No

Environmental Statement: Not required

Description of site/building

Listed building: Not applicable

Conservation area: Not applicable

Tree Preservation Order: Not applicable

Description of area

The application site relates to 35 Morville Road within the Chorlton Park ward of south Manchester. It is a two storey, semi-detached, red brick property situated on the west side of Morville Road in a residential area comprised of similar properties. The front of the property benefits from a small garden area and a driveway. The side amenity space is shared with no.33 Morville Road which leads through to the rear garden, measuring approximately 88 square metres. Boundary treatment to the rear of the property consists of wooden fences, whilst the front boundary line consists of a low brick wall.

Description of development

The submitted application seeks planning permission for the erection of a part single, part first floor, part two storey rear extension to create additional living accommodation.

The part single storey extension would create an infill extension from the existing rear extension and would have approximate dimensions of Height: 3 (at the highest point)/ 2.33 (to the eaves) x Length: 3.61 x Width: 3.28 metres. The first floor extension would have approximate dimensions of Height: 6 (at the highest point)/ 4.88 (to the eaves) x Length: 3.61 x Width: 3.37 metres.

The extension would involve the insertion of double doors within the rear elevation, a skylight within the roof plane of the single storey extension, a window within the first floor rear extension and a new obscure glazed window within the en-suite on the side facing western elevation. The ground floor shower room would be obscure glazed. The extension would create an enlarged kitchen/breakfast area on the ground floor and an enlarged 1st bedroom and en-suite on the first floor.

Materials to be used, to match existing, include 'Redland' Regent roof tiles in farmhouse red colour or similar to match existing, bricks, uPVC windows and doors.

Drawings have been amended as the applicant wishes to retain a western facing side window, rather than being blocked up as was originally shown on the scheme.

Pre app advice

Pre-app advice was given for the scheme, advising the proposal is acceptable in principle.

Planning history

059638/FH/SOUTH1/00- Single storey rear extension to form new kitchen after demolition of existing kitchen.

Approved 31 August 2000.

Consultations & Notification Responses

Local residents

Local residents were consulted and no responses were received.

Flood Risk Management Team

The Team asked for the following condition to be placed on any approval granted. The drainage of the site can be approved and we have the following recommendation:

Prior to the commencement of development, a surface water drainage scheme shall be submitted to and approved in writing by the Local Planning Authority. The agreed scheme shall be implemented and thereafter retained and maintained.

Reason: To improve and protect water quality and ensure future maintenance of the surface water drainage system pursuant to policy EN17 of the Core Strategy.

As the proposed development is within close proximity to a Flood Zone 2, we recommend that floor levels should be set no lower than existing floor levels of the adjoining building.

Issues

POLICY

The National Planning Policy Framework (July 2021)

The document sets out the Government's Planning Policies for England and how these are expected to be applied. At the heart of the Framework is a presumption in favour of sustainable development in terms, "For plan-making" and "For decision-taking", (paragraph 11).

Paragraph 8 - Achieving sustainable development means that the planning system has three overarching objectives, which are interdependent and need to be pursued in mutually supportive ways (so that opportunities can be taken to secure net gains across each of the different objectives):

- a) an economic objective – to help build a strong, responsive and competitive economy, by ensuring that sufficient land of the right types is available in the right places and at the right time to support growth, innovation and improved productivity; and by identifying and coordinating the provision of infrastructure;
- b) a social objective – to support strong, vibrant and healthy communities, by ensuring that a sufficient number and range of homes can be provided to meet the needs of present and future generations; and by fostering well-designed, beautiful and safe places, with accessible services and open spaces that reflect current and future needs and support communities' health, social and cultural well-being; and
- c) an environmental objective – to protect and enhance our natural, built and historic environment; including making effective use of land, improving biodiversity, using natural resources prudently, minimising waste and pollution, and mitigating and adapting to climate change, including moving to a low carbon economy.

The following specific policies are considered to be particularly relevant to the proposed development:

- i. Chapter 8. Promoting healthy and safe communities- States that planning policies and decisions should aim to achieve healthy, inclusive and safe places and policies and decisions should promote public safety and take into account wider security and defence requirements.
- ii. Chapter 12. Achieving well-designed places- Reflects upon the importance of design to the built environment and its contribution to sustainable development and making places better for people. With this in mind, the design of the substantive development has been assessed in relation to the quality and cohesion of its composite building, as well as the function and appearance of public and private spaces.

The Manchester Core Strategy Development Plan Document 2012-2027 ("the Core Strategy") was adopted by the City Council on 11th July 2012.

The Core Strategy is the key document in Manchester's Local Development Framework. It replaces significant elements of the Unitary Development Plan (UDP) as the document that sets out the long term strategic planning policies for Manchester's future development. Of relevance are:

Policy DM1 (Development Management); which states that all development should have regard to the following specific issues for which more detailed guidance may be given within a supplementary planning document. The relevant issues are the appropriate siting, layout, scale, form, massing, materials and detail. The impact; on the surrounding areas; in terms of the design, scale and appearance of the proposed development. Development should have regard to the character of the surrounding area. The effects on amenity, including privacy, light, noise, vibration, air quality and road safety and traffic generation. This could also include proposals which would be sensitive to existing environmental conditions, such as noise.

Policy SP1 (Spatial Principles); which sets out the City Council's Core Development Principles and states that development in all parts of the City should make a positive contribution to neighbourhoods of choice, amongst these include: creating well designed places that enhance or create character, making a positive contribution to the health, safety and wellbeing of residents, considering the needs of all members of the community regardless of age, gender, disability, sexuality, religion, culture, ethnicity.

Policy EN1 (Design Principles and Strategic Character Areas); states that all development in Manchester will be expected to follow the seven principles of urban design, as identified in national planning guidance and have regard to the strategic character area in which the development is located.

Unitary Development Plan Saved Policies

Large elements of the UDP have been superseded by the Core Strategy. The following saved policies are of relevance in the consideration of this application:

DC1.1 states that in determining planning applications for extensions to residential properties, the Council will have regard to:

- a. The general character of the property;
- b. The effect upon the amenity of the neighbouring occupiers;
- c. The desirability of enabling people to adapt their houses in appropriate ways to meet changing household needs;
- d. The overall appearance of the proposal in the a street scene;
- e. The effect of the loss of any on-site car parking.

DC1.2 states that extensions to residential properties will be allowed subject to compliance with other relevant policies of the Plan and the following criteria:

- a. They are not excessively large or bulky (for example resulting in structures which are not subservient to original houses or project out too far in front of original buildings);
- b. They do not create undue loss of sunlight, daylight or privacy;
- c. They are not out of character with the style of development in the area or the surrounding scene by virtue of design, use of materials or construction details.
- d. they would not result in the loss of off-street car-parking, in a situation where there is so severe an existing on-street parking problem that unacceptable additional pressures would be created.

DC1.3 Notwithstanding the generality of the above policies, the Council will not normally approve:

- a. rearward extensions greater than 3.65m (12 ft) in length;
- b. 2-storey extensions with a flat roof, particularly those which would be visible from the public highway;
- c. 2-storey extensions to terraced properties which occupy the full width of the house;
- d. flat roofed extensions to bungalows;
- e. extensions which conflict with the Council's guidelines on privacy distances (which are published as supplementary guidance).

DC1.4 In considering proposals for 2-storey side extensions, the Council will have regard to the general guidance above and also to supplementary guidance to be issued. In particular, the Council will seek to ensure that:

- a. the development potential of the gap between detached and semi-detached houses is capable of being shared equally by the owners or occupiers of the two properties concerned;
- b. the actual or potential result of building the extension will not be the creation of a terracing effect, where this would be unsympathetic to the character of the street as a whole;
- c. the actual or potential result of building the extension will not be the creation of a very narrow gap between the properties, or any other unsatisfactory visual relationships between elements of the buildings involved.

As a guide, and without prejudice to the generality of this policy, the Council will normally permit 2-storey house extensions which, when built, would leave a minimum of 1.52m (5 ft) between the side wall and the common boundary, and which meet the other requirements of this policy. Proposals which cannot meet these requirements will be judged on their merits, but with weight being given to (a) and (c) above.

DC1.5 The council will consider on their merits exemptions to the above policies in the case of applications from disabled people who may require particular adaptations to their homes.

Guide to Development in Manchester Supplementary Planning Document and Planning Guidance, Adopted April 2007.

The Guide aims to help to develop and enhance a unique and positive sense of place within Manchester and its neighbourhoods. The guidance is grouped under seven key principles recognised by CABI as being those urban design characteristics which create successful places. These are: character and context, continuity and enclosure, ease of movement, quality of the public realm, diversity, legibility, and adaptability. It advises that high quality design is a vital attribute of successful neighbourhoods.

Paragraph 2.7 states that development should help to sustain local neighbourhoods, encouraging the most appropriate form of development to enliven neighbourhoods and sustain local facilities.

Paragraph 2.14 goes on to say that it is important that new developments are of an appropriate height having regard to location, character of the area and specific site circumstances and local effects, such as microclimatic ones.

Paragraph 2.16 considers the impact of site boundaries, which can be significant and must be taken into account and incorporated into the design of new developments and conversions from an early stage. Original examples that contribute to the character of the area should be retained. Well designed new treatments such as walls, low walls and railings or hedges and boundary trees, can maintain the enclosure of the street, reinforce the building line and contribute to the quality of the environment.

ISSUES

Principle of development

The submitted development application is for the erection of a part single, part first floor, part two storey rear extension to create additional living accommodation. This is considered acceptable in principle as many people prefer to alter and extend homes rather than move, to meet the changing residential needs of families. However, consideration must be given to the proposal's appearance, impact on the visual amenity of the area and impact on the neighbouring properties' residential amenity. As the property is to remain a single family dwellinghouse it is not considered that the proposed extension would give rise to any significant additional waste or car parking pressures.

Visual/ Residential Amenity

The proposal would be sited against no.37 Morville Road and would have a rearward projection of 3.4 metres. No.37 has a rear extension spanning the width of the property and as the proposal on the ground floor is an infill extension, it should not extend further than the neighbour's extension. The part first floor extension would not extend further than the existing rear extension. As such, the extension should not create an overbearing feature along the shared boundary. Due to the orientation of the property, no loss of light or overshadowing implications should arise for no.37.

No.33 Morville Road would experience the additional built form from the part single and part 2 storey extension, as the extension would be sited approximately 3.18 metres from the neighbour's side elevation. This would create additional built form and as there is no boundary treatment to separate the two properties it may feel overbearing. However, the applicant's rear extension already extends beyond the rear building line and no.33 Morville Road has an extension itself.

One additional window is to be inserted in the western facing side elevation facing no.33 within the first floor en-suite. To further increase the privacy for the applicant property, the first floor en-suite window and the window within the ground floor shower room should be obscure glazed to a specification of no less than level 5 of the Pilkington Glass Scale or such other alternative equivalent and shall remain so in perpetuity, a condition to this effect would be placed on any approval granted. In addition, a condition shall be attached to any approval granted restricting the further insertion of windows or doors beyond those approved by this consent. As such, this neighbour should not experience any privacy or overlooking implications and due to the orientation of the property, no loss of light or overshadowing implications should arise.

Those properties to the rear of the applicant property which look into the applicant's garden should not experience any privacy implications, due to ample privacy distances.

Overall, it is not considered that the proposed rear extension would have an adverse impact upon residential or visual amenity.

Design and Appearance

The proposed extension has been designed sympathetically to relate to the existing property and all the materials would match. A materials condition to that effect would be attached to any consent granted. Therefore, the proposal has been designed to be in keeping with the character of the existing house and would not adversely affect the appearance of the existing dwelling.

The proposed extension would have a rearward projection of 3.6 metres and is therefore in accordance with Policy DC1.2 of the UDP which states that extensions cannot extend further than 3.65 metres. The extension is not considered too bulky or large, pursuant to Policy DC1.2 of the UDP and utilises the existing rear extension as the basis of the development. The extension follows similar first floor rear extensions in the area, such as 122220/FH/2018 8 Desford Avenue (erection of a part single part two storey rear extension to provide additional living accommodation), approved 21 February 2019, which can be seen from the applicant's rear garden. Therefore, the extension is also considered appropriate and overall, the siting and form of the extension is considered acceptable.

Car parking

Car parking is provided at the front of the property and so would be unaffected by this proposal.

Bin storage

Bin storage would be unaffected by this proposal.

Conclusion

Overall, the proposed development does not create any significant impact in terms of visual or residential amenity. The design and appearance is in keeping with the character of the property and local area.

Human Rights Act 1998 considerations

This application needs to be considered against the provisions of the Human Rights Act 1998. Under Article 6, the applicants (and those third parties, including local residents, who have made representations) have a right to a fair hearing and to this end the local planning authority must give full consideration to their comments.

Protocol 1 Article 1, and Article 8 where appropriate, confer(s) a right of respect for a person's home, other land and business assets. In taking account of all material considerations, including Council policy as set out in the Core Strategy and saved policies of the Unitary Development Plan, the Director of Planning, Building Control & Licensing has concluded that some rights conferred by these articles on the applicant(s)/objector(s)/resident(s) and other occupiers and owners of nearby land that might be affected may be interfered with but that that interference is in accordance with the law and justified by being in the public interest and on the basis of the planning merits of the development proposal. She believes that any restriction on these rights posed by the recommendation given is proportionate to the wider benefits of and that such a decision falls within the margin of discretion afforded to the Council under the Town and Country Planning Acts.

Recommendation: Approve

Article 35 Declaration

The proposal was assessed with regards to policies outlined in the National Planning Policy Framework, Unitary Development Plan Saved Policies, Local Development Framework Core Strategy Development Plan and other material considerations. In this instance officers have worked with the applicant in a positive and proactive manner.

Condition(s) to be attached to decision for approval OR Reasons for recommendation to refuse

1) The development must be begun not later than the expiration of three years beginning with the date of this permission.

Reason - Required to be imposed pursuant to Section 91 of the Town and Country Planning Act 1990.

2) The development hereby approved shall be carried out in accordance with the following drawings and documents:

- Householder Application for Planning Permission for works or extension to a dwelling, stamped as received by the City Council as Local Planning Authority on 9 March 2021.

- Drawing- Existing & Proposed, Plans and Elevations (Revised) - 7 Page Drawing Pack, stamped as received by the City Council as Local Planning Authority on 5 April 2022.

Reason - To ensure that the development is carried out in accordance with the approved plans, pursuant to policies SP1 and DM1 of the Manchester Core Strategy.

3) Before first occupation, the first floor en-suite window within the side elevation and the ground floor shower room window within the side elevation, as shown on the approved 'Drawing- Existing & Proposed, Plans and Elevations (Revised) - 7 Page Drawing Pack', stamped as received by the City Council as Local Planning Authority on 5 April 2022, shall be obscure glazed to a specification of no less than level 5 of the Pilkington Glass Scale or such other alternative equivalent and shall remain so in perpetuity.

Reason - To protect the amenity and living conditions of adjacent properties from overlooking or perceived overlooking and in accordance with policies SP1 and DM1 of the Core Strategy.

4) Notwithstanding the provisions of the Town and Country Planning (General Permitted Development) Order 2015, (or any order revoking and re-enacting that Order with or without modification), no openings, including windows and doors, shall be inserted within the elevations of the extension, other than those shown on the approved drawings, unless Planning Permission is specifically granted.

Reason - In the interests of the amenities of the occupiers of the neighbouring dwellinghouse, pursuant to saved policy DC1 of the Unitary Development Plan for the City of Manchester, and policy DM1 of the Manchester Core Strategy.

5) The materials used to construct the external elevations of the extensions hereby approved shall match the existing dwellinghouse, in terms of colour, type, and method of coursing and pointing.

Reason - In the interests of the character and appearance of the dwellinghouse and surrounding area, pursuant to policy DC1 of the saved Unitary Development Plan for the City of Manchester, and policy DM1 of the Manchester Core Strategy.

6) Prior to the commencement of development, a surface water drainage scheme shall be submitted to and approved in writing by the Local Planning Authority. The agreed scheme shall be implemented and thereafter retained and maintained.

Reason: To improve and protect water quality and ensure future maintenance of the surface water drainage system pursuant to policy EN17 of the Core Strategy.

Informatives

- 1) As the proposed development is within close proximity to a Flood Zone 2, the Flood Risk Management Team recommend that floor levels should be set no lower than existing floor levels of the adjoining building.

Appendix 1 – List of consultees & neighbours notified

MCC Flood Risk Management

52 Morville Road, Manchester, M21 0TR
50 Morville Road, Manchester, M21 0TR
48 Morville Road, Manchester, M21 0TR
37 Morville Road, Manchester, M21 0TR
33 Morville Road, Manchester, M21 0TR
8 Desford Avenue, Manchester, M21 0TG
12 Desford Avenue, Manchester, M21 0TG
10 Desford Avenue, Manchester, M21 0TG

Appendix 2 – Planning constraints

Article 4 Direction - Removal Of PD Rights Change Of Use From Class C3 To Class C4
Aircraft Safeguarding Zone - Aircraft Safeguarding Zone - All Exceeding 90M
Flood Zones Type 2 (low to medium risk) -
Susceptible to Surf Water Flood (Less) -
Susceptible to Surf Water Flood (Middle) -
Area Team Boundary - Name: SOUTH