

Planning

Growth & Development

Delegated officer report for planning application

Application no. 132923/FO/2022

Date registered valid: 15 March 2022

Proposal: Replacement of Roof, Windows and External Doors

Address: Bagnall Court, Greenway, Manchester, M22 4LT

Ward(s): Northenden Ward

Applicant: Mrs Victoria Finn Wythenshawe Community Housing Group
Greenwood Road, Wythenshawe, M22 9HD

Agent (if any): Mr Liam Nolan Arcus Consulting LLP 3rd Floor Dalton House, Cross
Street, Sale, M33 7AR

Case officer: Janet Lawless
Tel: 0161 234 4535
Email: janet.lawless@manchester.gov.uk

Recommendation: Approve

Date of recommendation: 5 May 2022

Application details

Type of application: Full Application Consent

Development type: Minor Other

Date of site visit: 8th April 2022

Standard consultations:

Printed: 11 April 2022 Expired: 2 May 2022

Neighbour notifications

Printed: 22 March 2022 Expired: 12 April 2022

Site notice

No site notice has been produced

Press advert

No press advert had been published

Departure from Development Plan: No

Environmental Statement: Not required

Description of site/building

This application relates to Bagnall Court, a multi-storey tower block located in the Northenden ward of Manchester. The tower block is 13 storeys high (including the ground floor) with plant to the roof top level. It is accessed by pedestrians off Greenway, the parking surrounds the building on street with layby parking provision. There are small softscape grassed areas within the curtilage of the site, and the boundary around the block comprises of railing and weldmesh fencing.

Listed building: Not applicable

Conservation area: Not applicable

Tree Preservation Order: Not applicable

Description of area

The area surrounding the application site is residential in nature. Comprising of 2 storey houses together with bungalows. There is a footpath that runs to the southern boundary identified as Shawcross lane which provides permeability through the estate.

Description of development

The submitted application proposes the replacement of existing windows and doors to each of the floors, and the replacement of the existing Spandrell Panels to the windows. The facade of the apartment block comprises of a buff brown brick over the residential floors with white UPVC windows, and beige and red infill panels below and around the windows. The access points and service areas to the foot of the building are in a blue engineering brick. The development is greatly in need of a facelift, which is proposed by this application currently under consideration. The external face windows RAL 7016 and grey and lilac infill panels in pre-coated aluminium. The Spandrell panels that form the enclosed balcony areas are proposed in RAL 7035, 7046, 7040 and 9003. The existing boundary treatments will be repainted.

Consultations & Notification Responses

Local Residents were informed- no representations have been received.

Health and Safety Executive-no objections to the proposal.

Issues

POLICIES

UNITARY DEVELOPMENT PLAN SAVED POLICIES

DC26.1 The Council intends to use the development control process to reduce the impact of noise on people living and working in, or visiting, the City. In giving effect to this intention, the Council will consider both:

- a. the effect of new development proposals which are likely to be generators of noise; and
- b. the implications of new development being exposed to existing noise sources which are effectively outside planning control.

National Planning Policy Framework

Sets out the Government's Planning Policies for England and how these are expected to be applied. It states that the purpose of the planning system is to contribute to the achievement of sustainable development. It states that the planning system should perform:

- o An economic role - contributing to build a strong, responsive and competitive economy, by ensuring that sufficient land, of the right type is available in the right places and at the right time to support growth and innovation; and by identifying and co-ordinating development requirements, including the provision of infrastructure;
- o A social role - supporting strong, vibrant and healthy communities, by providing the supply of housing required to meet the needs of present and future generations; and by creating a high quality built environment, with accessible local services that reflect the community's needs and supports its health, social and cultural well-being; and
- o An environmental role - contributing to protecting and enhancing our natural, built and historic environment; and, as part of this, helping to improve biodiversity, use natural resources prudently, minimise waste and pollution, and mitigate and adapt to climate change including moving to a low carbon economy

Pursuing sustainable developments involves seeking positive improvements in the quality of the built, natural and historic environment, as well as in people's quality of life, including (but not limited to):

- making it easier for jobs to be created in cities, towns and villages;
- moving from a net loss of bio-diversity to achieving net gains for nature;
- replacing poor design with better design;
- improving the conditions in which people live, work, travel and take leisure, and
- widening the choice of high quality homes.

There should be a presumption in favour of sustainable development and plans and decisions need to take local circumstances into account, so that they respond to the different opportunities for achieving sustainable development in different areas.

Local Development Framework Core Strategy Development Plan Document (Adopted 11 July 2012)

Policy SP1 identifies the City Council's Core Development Principles and states that development in all parts of the City should:-

Make a positive contribution to neighbourhoods of choice including:-

- Creating well designed places that enhance or create character
- Making a positive contribution to the health, safety and wellbeing of residents
- Considering the needs of all members of the community regardless of age, gender, disability, sexuality, religion, culture, ethnicity or income.
- Protect and enhance the built and natural environment

Minimise emissions, ensure efficient use of natural resources and reuse previously developed land wherever possible.

Improve access to jobs, services, education and open space by being located to reduce the need to travel and provide good access to sustainable transport provision.

Policy DM 1 states that all development should have regard to the following specific issues for which more detailed guidance may be given within a supplementary planning document:-

- Appropriate siting, layout, scale, form, massing, materials and detail.
- Impact on the surrounding areas in terms of the design, scale and appearance of the proposed development. Development should have regard to the character of the surrounding area.
- Effects on amenity, including privacy, light, noise, vibration, air quality and road safety and traffic generation. This could also include proposals which would be sensitive to existing environmental conditions, such as noise.
- Accessibility: buildings and neighbourhoods fully accessible to disabled people, access to new development by sustainable transport modes.
- Community safety and crime prevention.
- Design for health.
- Adequacy of internal accommodation and external amenity space.
- Refuse storage and collection.
- Vehicular access and car parking.
- Green Infrastructure including open space, both public and private.
- Flood risk and drainage.

Policy EN1 'Design principles and strategic character areas' states that all development in Manchester will be expected to follow the seven principles of urban design. Opportunities for good design to enhance the overall image of the City should be fully realised, particularly on major radial and orbital road and rail routes. Proposals for new development must clearly detail how the proposed development addresses the design principle, reinforces and enhances the local character of that part of the City and supports the achievement of the Core Strategic objectives.

City Councils Guide to Development in Manchester 2: Supplementary Planning Document and Planning Guidance Adopted April 2007. The Guide aims to support and enhance the on going shaping of the City by providing a set of reasoned principles which will guide developers, designers and residents to the sort of development we all want to see in Manchester. Part 1 of the Supplementary Planning Document, Chapter 2 Design, Character and Context: A place with its own identity, paragraph 2.3 states the following;

2.3 'A high quality environment is created by buildings which reflect their purpose and respect the place in which they are located. Different parts of the City, its neighbourhoods and streets have distinct or individual characters which are a product of the design of their buildings, the nature of the streets, the quality of the landscape or the nature of their activities. Such positive characteristics should be recognised and enhanced by new development. Each new development should be designed having full regard to its context and the character of the area. This should be demonstrated in planning submissions by way of design statements and where appropriate, visual means such as models and photomontages'.

ISSUES

AMENITY

The submitted application proposes the refurbishment of the tower block, it proposes the replacement of windows and doors and the panels to the window details being replaced with new Spandrell Panels. The enclosed balcony areas will also receive a facelift with the installation of new Spandrell panels.

The existing tower blocks consist of brick with white UPVC windows and beige window panelling with red balcony panels, the existing elevations now appear to look old and run down and make the overall aesthetics of the tower blocks look dated.

The proposed works consist of replacing all the UPVC windows with new grey coloured UPVC frames and the balcony enclosures with new Spandrell panelling. The external elevational alterations will improve the overall aesthetics of the existing tower blocks through the introduction of an upgraded modern, sustainable and refreshed appearance. This will have a positive impact upon both residential and visual amenity in terms of a much-improved elevation. Externally it will result in a much more attractive building in terms of its aesthetics. It will relate better to the newer housing developments constructed within the area.

DESIGN

The existing window fenestration will remain the same in terms of location, size and dimension with the addition of the use of new materials. However, with the clever use of a primarily neutral palette it has updated the design. By picking out one feature colour (Lilac) to sit with the grey it will be relatively easy to update the look of the block going forward. The external design and appearance of the proposed development would have a positive impact upon visual amenity of the apartment block itself and its overall appearance within the context of the area within which it is located.

MATERIALS

A relevant materials condition shall be applied to any approval granted, in the interests of visual amenity and overall appearance of the tower block.

FIRE SAFETY

An informative will also be applied to the approval in relation to the materials to ensure they meet the guidance contained in the Building Regulations for fire safety.

On the basis of the above, the proposal is considered acceptable in accordance with policies SP1, DM1 and EN3 of the Manchester Core Strategy, and with the relevant sections within the NPPF.

Human Rights Act 1998 considerations

This application needs to be considered against the provisions of the Human Rights Act 1998. Under Article 6, the applicants (and those third parties, including local residents, who have made representations) have a right to a fair hearing and to this end the local planning authority must give full consideration to their comments.

Protocol 1 Article 1, and Article 8 where appropriate, confer(s) a right of respect for a person's home, other land and business assets. In taking account of all material considerations, including Council policy as set out in the Core Strategy and saved policies of the Unitary Development Plan, the Director of Planning, Building Control & Licensing has concluded that some rights conferred by these articles on the applicant(s)/objector(s)/resident(s) and other occupiers and owners of nearby land that might be affected may be interfered with but that that interference is in accordance with the law and justified by being in the public interest and on the basis of the planning merits of the development proposal. She believes that any restriction on these rights

posed by the recommendation given is proportionate to the wider benefits of and that such a decision falls within the margin of discretion afforded to the Council under the Town and Country Planning Acts.

Recommendation: Approve

Article 35 Declaration

Officers have worked with the applicant in a positive and proactive manner to resolve any problems arising in relation to dealing with the planning application. No significant issues arose during the determination process and the application has been dealt with in a timely manner. Appropriate conditions have been attached to any consent granted.

Condition(s) to be attached to decision for approval OR Reasons for recommendation to refuse

1) The development must be begun not later than the expiration of three years beginning with the date of this permission.

Reason - Required to be imposed pursuant to Section 91 of the Town and Country Planning Act 1990.

2) The development hereby approved shall be carried out in accordance with the following drawings and documents:

Drawing 01- Bagnall Court Elevations 01 and 02 without rainscreen 11th February 2022.

Drawing 02- Bagnall Court Elevations 01 and 02 with Rainscreen 11th February 2022.

Drawing 03- Bagnall Court Elevations 03 and 04 without rainscreen 11th February 2022

Drawing 04- Bagnall Court Elevations 03 and 04 with rainscreen 11th February 2022

Drawing 05- Bagnall Court Elevations 05 and 06 11th February 2022

Drawing 06- Floor Plans Floors 1-11 11th February 2022

Drawing 07- Floor Plans Floors 12 and Roof Plan 11th February 2022

Drawing 08- Proposed Window Visuals 11th February 2022.

Reason - To ensure that the development is carried out in accordance with the approved plans. Pursuant to policies SP1 and DM1 of the Core Strategy.

3) The materials for the elevational alterations hereby approved, shall be implemented in accordance with the Proposed Elevations drawings Ref: 01, 02, 03, 04 and 05 dated 11th February 2022

Reason - To ensure that the appearance of the development is acceptable to the City Council as local planning authority in the interests of the visual amenity of the area within which the site is located, as specified in policies SP1 and DM1 of the Core Strategy.

Informatives

1) Any materials approved for planning purposes should be discussed in full with Building Control. This is to ensure they meet the guidance contained in the Building Regulations for fire safety. Should it be necessary to change the external facade treatment due to conflicts with the Building Regulations you should discuss these with the Planning Service as soon as possible as this could materially affect your permission.

2) 2.1 The fire statement (section 6) provides information about the fire rating classification for the materials/systems which form part of the balconies and external walls as being "worse than class A2-s1, d0". This appears to be the fire rating classification of the materials requiring replacement, which are now part of the balconies and external walls.

2.2 However, we note that the fire statement (sections 4, 8 and 9) states that "all existing combustible elements are to be replaced with A2 Fire rated components or higher fire rating." Therefore, it should be noted that section 6 of the fire statement should reflect the fire rating classification of the new materials proposed for the works, namely "A2-s1, d0 or better".

Appendix 1 – List of consultees & neighbours notified

Health & Safety Executive (Fire Safety)

8 Bagnall Walk, Manchester, M22 4LN
19 Bagnall Walk, Manchester, M22 4LN
5 Bagnall Walk, Manchester, M22 4LN
3 Bagnall Walk, Manchester, M22 4LN
21 Bagnall Walk, Manchester, M22 4LN
7 Bagnall Walk, Manchester, M22 4LN
9 Bagnall Walk, Manchester, M22 4LN
17 Bagnall Walk, Manchester, M22 4LN
55 Bronington Close, Manchester, M22 4ZQ
13 West View Road, Manchester, M22 4LU
57 Bronington Close, Manchester, M22 4ZQ
65 Bronington Close, Manchester, M22 4ZR
63 Bronington Close, Manchester, M22 4ZR
59 Bronington Close, Manchester, M22 4ZQ
61 Bronington Close, Manchester, M22 4ZR
Flat 11, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 8, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 7, Bagnall Court, Greenway, Manchester, M22 4LS
18 West View Road, Manchester, M22 4LU
16 Greenway, Manchester, M22 4LW
Flat 53, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 48, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 46, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 44, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 43, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 41, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 47, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 29, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 23, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 13, Bagnall Court, Greenway, Manchester, M22 4LS
28 West View Road, Manchester, M22 4LR
26 West View Road, Manchester, M22 4LR
22 West View Road, Manchester, M22 4LR
Flat 61, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 40, Bagnall Court, Greenway, Manchester, M22 4LT
7 Kerfoot Close, Manchester, M22 4YJ
Flat 25, Bagnall Court, Greenway, Manchester, M22 4LS

Flat 19, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 50, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 42, Bagnall Court, Greenway, Manchester, M22 4LT
11 Bagnall Walk, Manchester, M22 4LN
Flat 51, Bagnall Court, Greenway, Manchester, M22 4LT
13 Bagnall Walk, Manchester, M22 4LN
10 Bagnall Walk, Manchester, M22 4LN
Flat 32, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 30, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 22, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 9, Bagnall Court, Greenway, Manchester, M22 4LS
14 West View Road, Manchester, M22 4LU
24 West View Road, Manchester, M22 4LR
18 Greenway, Manchester, M22 4LW
Flat 39, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 37, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 28, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 24, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 20, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 10, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 62, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 59, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 56, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 35, Bagnall Court, Greenway, Manchester, M22 4LT
12 Bagnall Walk, Manchester, M22 4LN
Flat 14, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 6, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 1, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 21, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 15, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 2, Bagnall Court, Greenway, Manchester, M22 4LS
16 West View Road, Manchester, M22 4LU
Flat 58, Bagnall Court, Greenway, Manchester, M22 4LT
53 Bronington Close, Manchester, M22 4ZQ
Flat 45, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 34, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 31, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 26, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 18, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 16, Bagnall Court, Greenway, Manchester, M22 4LS
20 West View Road, Manchester, M22 4LR
Flat 55, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 33, Bagnall Court, Greenway, Manchester, M22 4LT
6 Bagnall Walk, Manchester, M22 4LN
15 Bagnall Walk, Manchester, M22 4LN
2 Bagnall Walk, Manchester, M22 4LN
4 Bagnall Walk, Manchester, M22 4LN
Flat 17, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 27, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 3, Bagnall Court, Greenway, Manchester, M22 4LS
11 West View Road, Manchester, M22 4LU
20 Greenway, Manchester, M22 4LW
Flat 4, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 60, Bagnall Court, Greenway, Manchester, M22 4LT

Flat 54, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 52, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 49, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 36, Bagnall Court, Greenway, Manchester, M22 4LT
5 Kerfoot Close, Manchester, M22 4YJ
Flat 12, Bagnall Court, Greenway, Manchester, M22 4LS
Flat 5, Bagnall Court, Greenway, Manchester, M22 4LS
9 West View Road, Manchester, M22 4LU
12 West View Road, Manchester, M22 4LU
Flat 57, Bagnall Court, Greenway, Manchester, M22 4LT
Flat 38, Bagnall Court, Greenway, Manchester, M22 4LT

Appendix 2 – Planning constraints

Article 4 Direction - Removal Of PD Rights Change Of Use From Class C3 To Class C4
Aircraft Safeguarding Zone - Aircraft Safeguarding Zone - All Exceeding 45M
Susceptible to Surf Water Flood (Less) -
Susceptible to Surf Water Flood (Less) -
Susceptible to Surf Water Flood (Less) -
Area Team Boundary - Name: SOUTH